





- Seek concurrence with the recommendation that the District proceed with Rock Island and Rocky Reach Facility Plan improvements
- 2. Seek concurrence with the recommendation that the District acquire HQ/Operations Center property
- Seek concurrence with the recommendation to engage in public outreach and feedback regarding the HQ/Operation Center Options



## **Productivity**

Maximize efficiency potential at all operational levels

#### **Service Levels**

Optimize level of service delivery and customer experience

#### **Financial Value**

Produce lowest long term spending

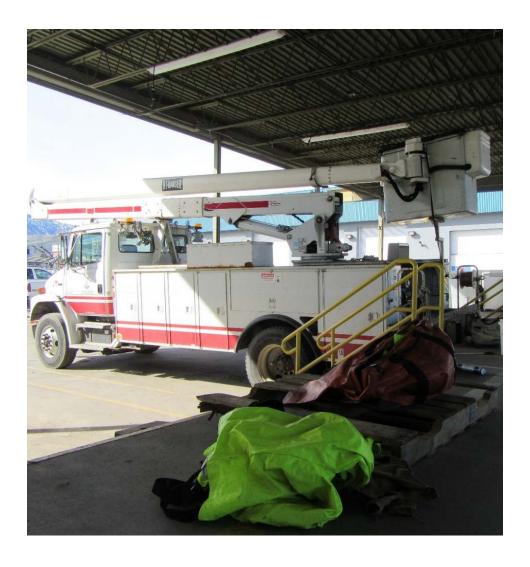
## **Cost Predictability**

Create financial stability with predictable cost forecasting

# Safety

Enhance public and employee safety

# Core Goals







## **Major Findings**

- The District has been substantially underfunding facilities for many years
- The District has not previously planned for facilities using a master plan or strategic approach
- The District has not previously adopted standards for its facilities and now lags considerably behind the industry

- Under the current approach, the costs of managing and operating the District's facilities is increasingly expensive and unpredictable
- The District's current facilities are increasingly challenged with safety concerns
- It will take a large initial capital investment to leverage long term financial value and meet the District's Core Goals





# Site Plan Headquarters

#### **Meeting District Core Goals**

- Provides maximum efficiency potential.
- Optimizes delivery of services to customers.
- Achieves lowest long term spending.
- Provides best means of achieving cost predictability and forecasting.
- Maximizes ability to provide safe and secure facilities.





Phases	20	17	2018			2019				2020				2021				2022				
	Q3	Q4	Q4 Q1 Q2 Q3 Q4 C			Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	
Land / Outreach		egotiat ocure L				mit	Early Site Work					Fina	l Site W	/ork								
Buildings				Desig	n / Perı	mit Bui	ildings				Co	nstruct	Buildir	ngs								
Occupancy / Relocation / Sell Existing properties																						





#### **Cost Estimate**

2016 Estimate	Current Estimate Range	Notes
<u>\$114,000,000</u>	\$110,000,000 - \$114,000,000	Estimates include all construction costs, design, construction administration, sales tax, permitting, escalation and contingencies.

#### 50-year Present Value of Costs and Benefits

Status Quo (Rebuild Existing / Lease for future growth)	Split Facilities (Phased – Fully Occupy by 2026)	Combined Facilities ("All In – Occupy by 2022)	
<u>\$120,196,064</u>	<u>\$112,914,047</u>	<u>\$110,977,476</u>	



(2nd Flr)

M

C-14

PROPOSED SEWAGE PUMP

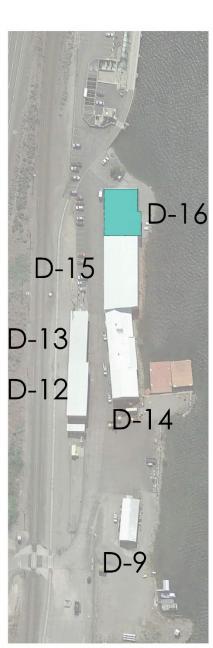
C-11

PROPOSED
STORM POND-



HEAVY DUTY PAVEMENT

LIGHT DUTY PAVEMENT



#### **CHELAN**

C NEW HEATED STORAGE BUILDING

**B** NEW BLAST/PAINT/SHOP BLDG

C-1 "ATKO" BLDG (Remodel for machine shops)

**C-5** "STONE & WEBSTER" BLDG (Provide to Rehab GC)

**C-7** "COBRA" BUILDING (Remodel of Haz-Mat & Oil storage)

L NEW CREW BUILDING

**K** NEW PH2 ENGINEERING OFFICES & CREW BREAK ROOMS

M NEW WAREHOUSE & TOOL BLDG

C-14 EXISTING CLEAN ROOM & STORAGE BUILDING

C-13 EXISTING CREW BLDG (Demo)

 $\mbox{C-11}$  EXISTING MEDIA BLAST BLDG (Provide to Rehab GC)

#### **DOUGLAS**

**D-16** EXISTING OFFICES (Remodel)

D-15 EXISTING WAREHOUSE

D-14 EXISTING SHOP BUILDING

D-12 & 13 EXISTING PH1 STORAGE

D-9 EXISTING STORAGE (Provide to Rehab GC)







PROPOSED FIRE FLOW PUMP

PROPOSED DRAIN FIELD

LOCATION





Phases	20	17		20	18			2019			2020				2021				2022				2023	
	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2
Phase 1 Sitework			ign / rmit		rly Work					nal work														
Phase 2 Buildings			Desig	n / Per	mit		Buildin (Buildii																	
Phase 3 Buildings								Design / Permit				Final B Constr	uilding uction											





#### **Cost Estimate**

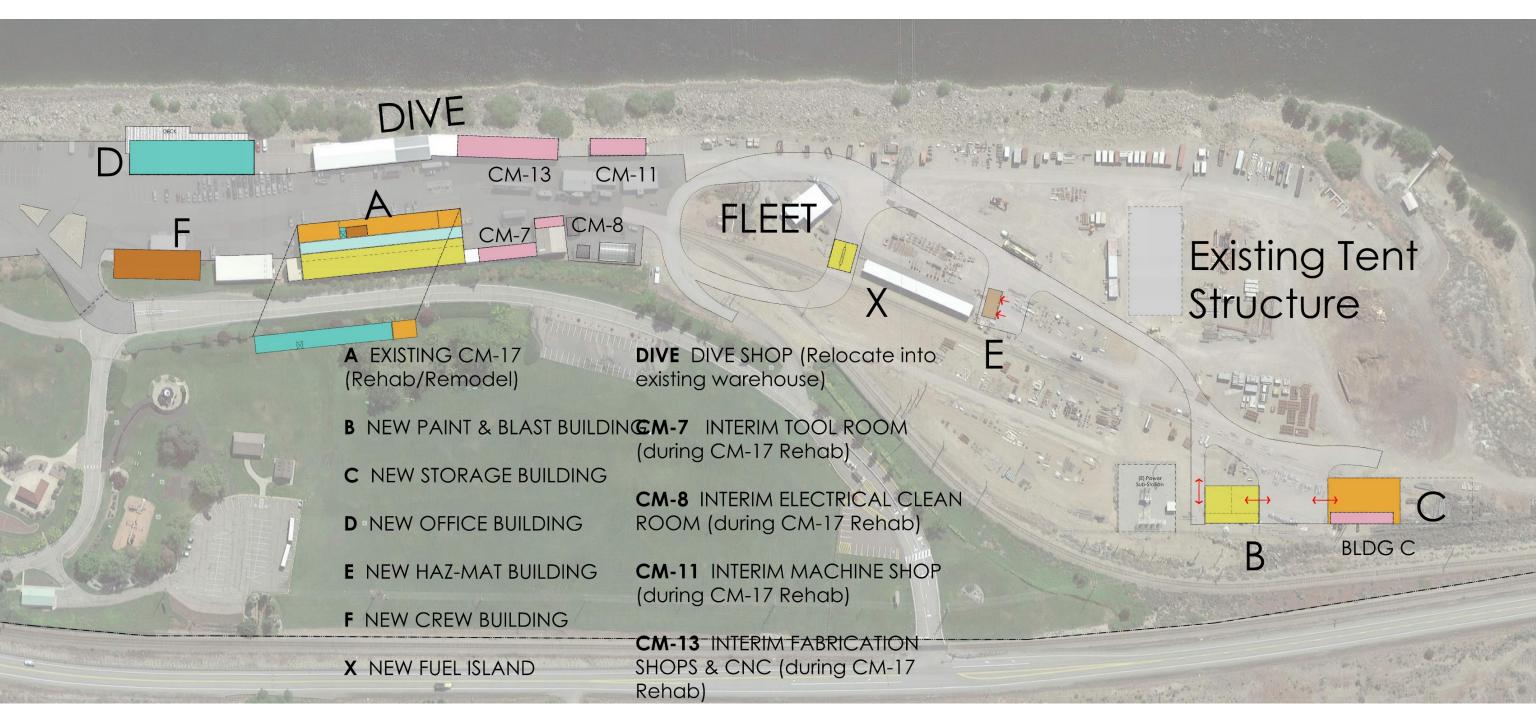
2016 Estimate	Current Estimate Range	Notes
<u>\$36,200,000</u>	\$38,700,000 - \$39,550,000	Estimates include all construction costs, design, construction administration, sales tax, permitting, escalation and contingencies.

#### 50-year Present Value of Costs and Benefits

Status Quo 2016 Scope Assumptions with 10 year implementation	Proposed Master Plan Improvements Upgraded scope, 3 year implementation, plus savings in Rehab Project
<u>\$37,292,991</u>	<u>\$33,588,363</u>











Phases	20	17		20	18			20	19			20	20			20	21			20	22		20	23
	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2
Phase 1 Sitework						Desig Permi			ite Wo nstruct					Fina	al Sitew	ork								
Phase 2 Buildings									Design	Permit		Buil	ding De	emo/Co	onstruc	tion								
Phase 3 CM 17														CM 1	7 Desig	n & Pei	mit				M Perso			





#### **Cost Estimate**

2016 Estimate	Current Estimate Range	Notes
<u>\$32,600,000</u>	<u>\$40,000,000 - \$41,500,000</u>	Estimates include all construction costs, design, construction administration, sales tax, permitting, escalation and contingencies.

#### 50-year Present Value of Costs and Benefits

Status Quo 2016 Scope Assumptions with 10 year implementation	Proposed Master Plan Improvements Upgraded scope, 6 year implementation
<u>\$40,251,349</u>	<u>\$38,884,367</u>



# Impacts to Cash and Debt All Facilities: "Status Quo"

Based on August 31, 2017 District Financial	Forecast	Model R	un: All r	esults are	e under "	expected	d" condit	ions			
Amounts in \$millions (rounded)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027
Cash: Base 8/31/2017 Forecast	\$484	\$383	\$318	\$317	\$298	\$265	\$262	\$267	\$272	\$255	\$251
Debt: Base 8/31/2017 Forecast	\$537	\$452	\$368	\$332	\$306	\$267	\$271	\$279	\$293	\$281	\$309
Debt Ratio: Base 8/31/2017 Forecast	37.6%	32.0%	26.5%	23.6%	21.5%	18.7%	18.5%	18.6%	19.1%	18.2%	19.5%
Cash: w/ reactive "status quo"	\$480	\$353	\$267	\$263	\$262	\$261	\$260	\$267	\$272	\$254	\$251
Debt: w/ reactive "status quo"	\$537	\$452	\$368	\$341	\$340	\$356	\$389	\$399	\$423	\$429	\$461
Debt Ratio: w/ reactive "status quo"	37.6%	32.0%	26.4%	24.2%	23.4%	23.6%	24.8%	24.8%	25.7%	25.8%	27.0%
Accumulated Change in Cash	\$(4)	(\$30)	(\$52)	(\$54)	(\$36)	(\$5)	(\$2)	\$0	\$0	(\$1)	\$0
Accumulated Change in Debt	\$0	\$0	\$0	\$10	\$34	\$90	\$118	\$120	\$130	\$148	\$152
Change in Cash less Change in Debt (net)	(\$4)	(\$30)	(\$52)	(\$64)	(\$70)	(\$95)	(\$120)	(\$120)	(\$130)	(\$149)	(\$152)

The information provided above contains forward-looking information and projections. Such projections are necessarily subject to various risks and uncertainties. Actual results could, and likely will, differ materially from those projected, in part as a result of differences between assumptions utilized in making such projections and actual outcomes and certain other risks.

This high level analysis also impacts other cumulative financial metrics including debt coverage, which become stressed for the years 2022 and beyond and will require additional plan refinement and decision making.





Based on August 31, 2017 District Financial	Forecast	Model R	un: All r	esults are	e under "	expected	d" condit	ions			
Amounts in \$millions (rounded)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027
Cash: Base 8/31/2017 Forecast	\$484	\$383	\$318	\$317	\$298	\$265	\$262	\$267	\$272	\$255	\$251
Debt: Base 8/31/2017 Forecast	\$537	\$452	\$368	\$332	\$306	\$267	\$271	\$279	\$293	\$281	\$309
Debt Ratio: Base 8/31/2017 Forecast	37.6%	32.0%	26.5%	23.6%	21.5%	18.7%	18.5%	18.6%	19.1%	18.2%	19.5%
Cash: w/ facilities plan "combined"	\$484	\$365	\$262	\$259	\$260	\$262	\$262	\$267	\$272	\$255	\$251
Debt: w/ facilities plan "combined"	\$537	\$452	\$383	\$418	\$449	\$431	\$436	\$442	\$455	\$442	\$467
Debt Ratio: w/ facilities plan "combined"	37.6%	32.0%	27.2%	28.0%	28.7%	27.2%	27.0%	26.9%	27.2%	26.4%	27.4%
Accumulated Change in Cash	\$0	(\$18)	(\$56)	(\$57)	(\$38)	(\$3)	\$0	\$0	\$0	\$0	\$0
Accumulated Change in Debt	\$0	\$0	\$15	\$86	\$143	\$164	\$165	\$163	\$162	\$161	\$158
Change in Cash less Change in Debt (net)	(\$0)	(\$18)	(\$71)	(\$143)	(\$181)	(\$167)	(\$165)	(\$163)	(\$162)	(\$161)	(\$158)

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Amounts in \$millions (rounded)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027
Cash: Base 8/31/2017 Forecast	\$484	\$383	\$318	\$317	\$298	\$265	\$262	\$267	\$272	\$255	\$251
Debt: Base 8/31/2017 Forecast	\$537	\$452	\$368	\$332	\$306	\$267	\$271	\$279	\$293	\$281	\$309
Debt Ratio: Base 8/31/2017 Forecast	37.6%	32.0%	26.5%	23.6%	21.5%	18.7%	18.5%	18.6%	19.1%	18.2%	19.5%
Cash: w/ facilities plan "split"	\$483	\$363	\$262	\$261	\$260	\$261	\$262	\$267	\$272	\$254	\$251
Debt: w/ facilities plan "split"	\$537	\$452	\$383	\$394	\$422	\$416	\$422	\$429	\$442	\$446	\$473
Debt Ratio: w/ facilities plan "split"	37.6%	32.0%	27.2%	26.8%	27.4%	26.5%	26.3%	26.2%	26.6%	26.5%	27.6%
Accumulated Change in Cash	(\$1)	(\$20)	(\$56)	(\$56)	(\$38)	(\$4)	\$0	\$0	\$0	(\$1)	\$0
Accumulated Change in Debt	\$0	\$0	\$16	\$62	\$116	\$149	\$152	\$150	\$148	\$164	\$164
Change in Cash less Change in Debt (net)	(\$1)	(\$20)	(\$72)	(\$118)	(\$154)	(\$153)	(\$152)	(\$150)	(\$148)	(\$165)	(\$164)

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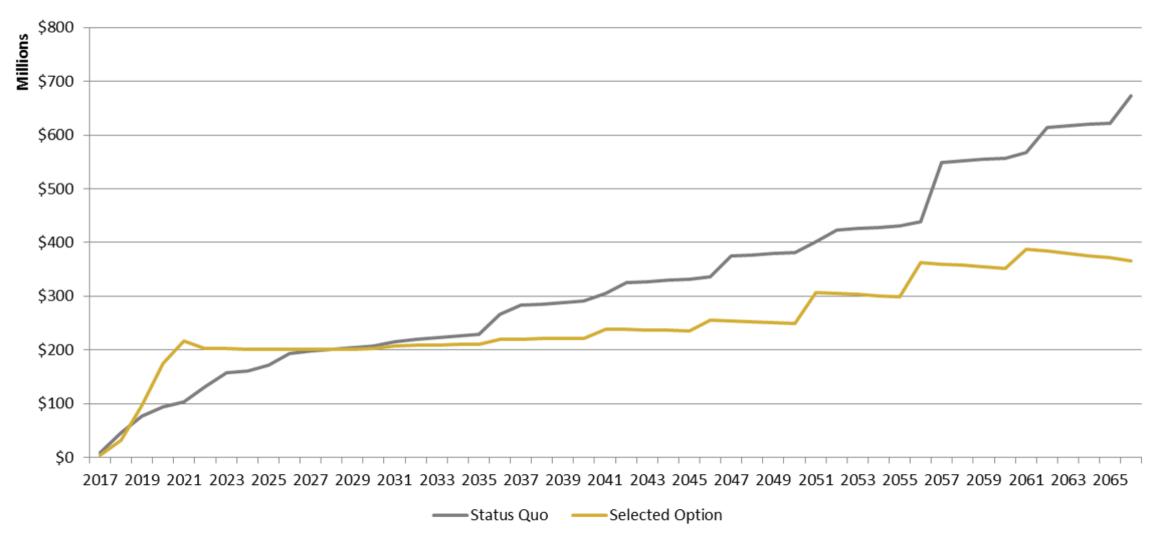
This high level analysis also impacts other cumulative financial metrics including debt coverage, which become stressed for the years 2022 and beyond and will require additional plan refinement and decision making.





#### **Total 50-Year Cumulative Cash Flow for All Facilities\***

**Capital Investment, Maintenance and Productivity** 



<sup>\*</sup>Cash flow for Rock Island and Rocky Reach only shown through 2041.



#### **Cost Estimate**

Combined Estimate Range (HQ / Rock Island / Rocky Reach/CM) Capital Cost to implement all facilities under the Strategic Plan	Notes
\$188,700,000 - \$195,050,000	Estimates include all construction costs, design, construction administration, sales tax, permitting, escalation and contingencies.

#### 50-Year Value of Present Cost, Benefits and Debt Forecast

Status Quo Estimated combined Present Cost for what the District will spend on facilities	Strategic Facility Plan Present Cost Range Estimated Present Cost for all facilities combined under the Strategic Plan	Strategic Facility Plan Net Savings Estimated savings for all facilities combined over the Status Quo
<u>\$197,740,404</u>	\$183,450,206 - \$185,386,777	\$12,353,627 - \$14,290,198
Year 2027 Debt Forecast \$461M	Year 2027 Debt Forecast \$467M-\$473M	Year 2027 Increased Debt \$6M-\$12M



# **Productivity**

Maximize efficiency potential at all operational levels

#### **Service Levels**

Optimize level of service delivery and customer experience

#### **Financial Value**

Produce lowest long term spending

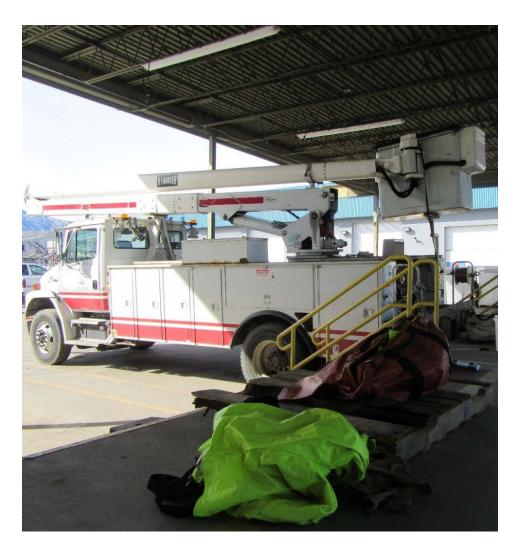
## **Cost Predictability**

Create financial stability with predictable cost forecasting

# Safety

Enhance public and employee safety

# Core Goals





# Recommendations & Next Steps (Hydros)

# **Hydro Sites**

- Staff recommends implementing Strategic Facilities Plan improvements at Rocky Reach and Rock Island
  - Begin pre-design work (Resolutions for Board approval in November)
  - Complete evaluation and determine project delivery method
  - Include associated project costs in Q4 financial forecast

Or

- Continue with status quo "reactive" approach
  - Include updated reactive status quo costs in Q4 financial forecast





# Recommendations & Next Steps (Headquarters)

# **Headquarters**

- Staff recommends further refinement of Operations & Service Center Options
  - Continue next phase of outreach including partner organizations (Port, City, County, Downtown Association, Chamber of Commerce, etc) and general public
  - Seek to conclude land acquisition for Board approval
  - Evaluate refined options after outreach phase is complete
  - Include updated reactive status quo costs in Q4 financial forecast until final option is determined

Or

- Continue with status quo "reactive" approach
  - Include updated reactive status quo costs in Q4 financial forecast



**D #1** Long Term Strategic Facilities Pl

# Questions



# 1) Reactive Status Quo Approach

This approach predicts what the District will encounter and spend over the next 50 years without a long range facilities strategy/plan. Assumes all new work will be built to new higher standards to support identified core goals.

# 2) Invest in New Facilities at New Locations

Optimize District operations by locating facilities where greatest efficiencies and highest productivity gains can be realized.

# 3) Hybrid Combination

Capture the greatest long term 50 year benefits through a combination of the above scenario approaches.

# Long Range Planning

#### **Scenarios / Options**

Multiple facility alternatives produced multiple development Scenarios for each property.

Scenarios were reduced to selected "Options" for final consideration:

#### Downtown / HQ

7 Scenarios / 3 Final Options

#### **Rock Island**

3 Scenarios / 2 Final Options

#### Rocky Reach/CM

4 Scenarios / 2 Final Options



## **50 Year Financial Modeling** (Headquarters)

A 50 Year Master Plan approach was used to analyze the Headquarters facilities strategies, since a new site location is considered among the competing scenarios.

# **25 Year Financial Modeling** (Hydro Sites)

A 25 year Facilities Master Plan approach was used at the Hydro sites best capturing the District's Core Goals. The 25 year plan:

- Builds to a 50 year standard
- Preserves options for following 25 year build-out plan
- Produces similar outcomes for actions in following 25 years
- Analysis is different than HQ because location is not an issue

# Long Range Planning



